PLEASE NOTE:

THIS DOCUMENT INCLUDES BOTH THE BILL AND ALSO A TRANSMITTAL LETTER THAT CONTAINS PASSED AMENDMENTS BUT NOT INCORPORATED INTO THE BILL.

March 2, 2005 (11:25pm)

Mr. President:

The House passed **1st Sub. S.B. 8**, LOCAL CORRIDOR PRESERVATION FUNDING, by Senator S. Killpack, with the following amendments:

- 1. Page 1, Lines 14 through 15:
 - allows a county legislative body to impose up to a {\frac{\$20}{}} \quad \frac{\$10}{} \quad \text{local}
 - 15 corridor preservation fee on motor vehicle registrations and renewals of registration;
- 2. Page 3, Lines 66 through 67 Senate 2nd Reading Amendments 1-24-2005:
 - 66 (1) (a) (i) A county legislative body may impose a local option transportation corridor
 - 67 preservation fee of up to {\$\frac{\$20}{}} on each motor vehicle registration within the county.

and returns it to the Senate for consideration.

Respectfully,

Carole E. Peterson Chief Clerk Senator Sheldon L. Killpack proposes the following substitute bill:

| LOCAL CORRIDOR PRESERVATION FUNDING |
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| 2005 GENERAL SESSION |
| STATE OF UTAH |
| Sponsor: Sheldon L. Killpack |
| LONG TITLE |
| General Description: |
| This bill modifies the Transportation Code and Motor Vehicles Code by creating the |
| Local Transportation Corridor Preservation Fund and establishing a revenue source and |
| an approval process for preservation projects for certain county and municipal |
| governments. |
| Highlighted Provisions: |
| This bill: |
| allows a county legislative body to impose up to a \$20 local option transportation |
| corridor preservation fee on motor vehicle registrations and renewals of registration; |
| requires that revenues from the fee be: |
| deposited in the Local Transportation Corridor Preservation Fund; and |
| allocated for each county based on the total revenue received from the fee; |
| defines council of governments and metropolitan planning organizations; |
| allows fund monies to be used by counties that are not within a metropolitan |
| planning organization for countywide transportation planning with certain |
| limitations; |
| provides that monies from the fee are a grant to each county provided that the state |
| is not charged for any asset purchased with the monies; |
| provides that unless otherwise provided by written agreement, the highway |



| 26 | authority that holds the deed to the property is responsible for maintenance of the property and |
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| 27 | that transfer of ownership of property acquired shall be done with a $\$ \rightarrow $ recorded deed and a |
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| 27a | written agreement; |
| 28 | provides that fund monies may be used to pay maintenance costs of properties |
| 29 | acquired limited to a total of 5% of the purchase price of the property; |
| 30 | requires the department to develop and implement a program to educate highway |
| 31 | authorities on the objectives, application process, use, and responsibilities of the |
| 32 | fund monies; |
| 33 | requires the department to develop a model transportation corridor property |
| 34 | acquisition policy or ordinance that meets federal requirements; |
| 35 | requires the department to authorize the expenditure of fund monies after |
| 36 | determining that the expenditure is being made in accordance with certain |
| 37 | provisions from applications by a highway authority and endorsed by the council of |
| 38 | governments; |
| 39 | allows a council of governments to establish prioritization and application |
| 40 | procedures for use of the monies allocated to each county; |
| 41 | requires all fund monies to be prioritized by each highway authority and council of |
| 42 | governments based on certain provisions; |
| 43 | prohibits a highway authority from applying for fund monies unless the highway |
| 44 | authority has: |
| 45 | a transportation corridor property acquisition policy or ordinance in effect that |
| 46 | meets federal requirements unless the highway authority has a written |
| 47 | agreement with the department for acquisition of property; and |
| 48 | an access management policy or ordinance in effect that meets certain |
| 49 | requirements; and |
| 50 | makes technical changes. |
| 51 | Monies Appropriated in this Bill: |
| 52 | None |
| 53 | Other Special Clauses: |
| 54 | This bill takes effect on January 1, 2006. |
| 55 | Utah Code Sections Affected: |
| 56 | AMENDS: |

| | 72-2-117, as last amended by Chapter 60, Laws of Utah 2001 |
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|] | ENACTS: |
| | 41-1a-1222 , Utah Code Annotated 1953 |
| | 72-2-117.5 , Utah Code Annotated 1953 |
| 1 | Be it enacted by the Legislature of the state of Utah: |
| | Section 1. Section 41-1a-1222 is enacted to read: |
| | 41-1a-1222. Local option transportation corridor preservation fee Exemptions |
| | Deposit County ordinance Notice. |
| | (1) (a) (i) A county legislative body may impose a local option transportation corridor |
| | preservation fee of up to \$20 on each motor vehicle registration within the county. |
| | (ii) A fee imposed under Subsection (1)(a)(i) shall be set in whole dollar increments. |
| | (b) If imposed under Subsection (1)(a), at the time application is made for registration |
| | or renewal of registration of a motor vehicle under this chapter, the applicant shall pay the local |
| | option transportation corridor preservation fee established by the county legislative body. |
| | (c) A motor vehicle that is exempt from the registration fee under Section 41-1a-1209 |
| C | or Subsection 41-1a-419(3) is also exempt from the local option transportation corridor |
| ľ | preservation fee required by this section. |
| | § (d) A COMMERCIAL MOTOR VEHICLE WITH AN APPORTIONED REGISTRATION UNDER |
| | SECTION |
| | 41-1a-301 IS EXEMPT FROM THE LOCAL OPTION TRANSPORTATION CORRIDOR |
| | <u>PRESERVATION</u> FEE REQUIRED BY THIS SECTION. Ş |
| | (2) The revenue generated under this section shall be: |
| | (a) deposited in the Local Transportation Corridor Preservation Fund created in Section |
| | 72-2-117.5; |
| | (b) credited to the county from which it is generated; and |
| | (c) used and distributed in accordance with Section 72-2-117.5. |
| | (3) To impose or change the amount of a fee under this section, the county legislative |
| | pody shall pass an ordinance: |
| | (a) approving the fee; |
| | (b) setting the amount of the fee; and |
| | (c) providing an effective date for the fee as provided in Subsection (4). |
| | (4) (a) If a county legislative body enacts, changes, or repeals a fee under this section, |
| 1 | the enactment, change, or repeal shall take effect on July 1 if the commission receives notice |

87 meeting the requirements of Subsection (4)(b) from the county prior to April 1.

| 88 | (b) The notice described in Subsection (4)(a) shall: |
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| 89 | (i) state that the county will enact, change, or repeal a fee under this part; |
| 90 | (ii) include a copy of the ordinance imposing the fee; and |
| 91 | (iii) if the county enacts or changes the fee under this section, state the amount of the |
| 92 | <u>fee.</u> |
| 93 | Section 2. Section 72-2-117 is amended to read: |
| 94 | 72-2-117. Transportation Corridor Preservation Revolving Loan Fund |
| 95 | Distribution Repayment Rulemaking. |
| 96 | (1) There is created the Transportation Corridor Preservation Revolving Loan Fund |
| 97 | within the Transportation Fund. |
| 98 | (2) The fund shall be funded from the following sources: |
| 99 | (a) motor vehicle rental tax imposed under Section 59-12-1201; |
| 100 | (b) appropriations made to the fund by the Legislature; |
| 101 | (c) contributions from other public and private sources for deposit into the fund; |
| 102 | (d) interest earnings on cash balances; |
| 103 | (e) all monies collected for repayments and interest on fund monies; |
| 104 | (f) all monies collected from rents and sales of real property acquired with fund |
| 105 | monies; and |
| 106 | (g) proceeds from general obligation bonds, revenue bonds, or other obligations [issued |
| 107 | in accordance with Title 63, Chapter 9a, State Building Ownership, and] as authorized by Title |
| 108 | 63B, Bonds. |
| 109 | (3) All monies appropriated to the Transportation Corridor Preservation Revolving |
| 110 | Loan Fund are nonlapsing. |
| 111 | (4) (a) The commission shall authorize the expenditure of fund monies to allow the |
| 112 | department to acquire real property or any interests in real property for state, county, and |
| 113 | municipal transportation corridors subject to: |
| 114 | (i) monies available in the fund; |
| 115 | (ii) rules made under Subsection (7); and |
| 116 | (iii) Subsection (9). |
| 117 | (b) Fund monies may be used to pay interest on debts incurred in accordance with this |
| 118 | section. |

| 119 | (3) Administrative costs of the Transportation Corridor Preservation Revolving Loan |
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| 120 | Fund shall be paid from the fund. |
| 121 | (6) The department: |
| 122 | (a) may apply to the commission under this section for monies from the Transportation |
| 123 | Corridor Preservation Revolving Loan Fund for a specified transportation corridor project, |
| 124 | including for county and municipal projects; and |
| 125 | (b) shall repay the fund monies authorized for the project to the fund as required under |
| 126 | Subsection (7). |
| 127 | (7) The commission shall: |
| 128 | (a) administer the Transportation Corridor Preservation Revolving Loan Fund to: |
| 129 | (i) preserve transportation corridors[;]; |
| 130 | (ii) promote long-term statewide transportation planning[-;]; |
| 131 | (iii) save on acquisition costs[;]; and |
| 132 | (iv) promote the best interests of the state in a manner which minimizes impact on |
| 133 | prime agricultural land; |
| 134 | (b) prioritize fund monies based on considerations, including: |
| 135 | (i) areas with rapidly expanding population; |
| 136 | (ii) the willingness of local governments to complete studies and impact statements |
| 137 | that meet department standards; |
| 138 | (iii) the preservation of corridors by the use of local planning and zoning processes; |
| 139 | (iv) the availability of other public and private matching funds for a project; and |
| 140 | (v) the cost-effectiveness of the preservation projects; [and] |
| 141 | (c) designate high priority corridor preservation projects in cooperation with a |
| 142 | metropolitan planning organization; |
| 143 | (d) administer the program for the purposes provided in this section; |
| 144 | (e) prioritize fund monies in accordance with this section; and |
| 145 | [(c)] (f) make rules in accordance with Title 63, Chapter 46a, Utah Administrative |
| 146 | Rulemaking Act, establishing: |
| 147 | (i) the procedures for the awarding of fund monies; |
| 148 | (ii) the procedures for the department to apply for transportation corridor preservation |
| 149 | monies for projects; and |

| 150 | (iii) repayment conditions of the monies to the fund from the specified project funds. |
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| 151 | (8) (a) The proceeds from [the revenue] any bonds or other obligations [issued on] |
| 152 | secured by revenues of the Transportation Corridor Preservation Revolving Loan Fund shall be |
| 153 | used for: |
| 154 | (i) the acquisition of real property in hardship cases; and |
| 155 | (ii) any of the purposes authorized for funds in the Transportation Corridor |
| 156 | Preservation Revolving Loan Fund under this section. |
| 157 | (b) The commission shall pledge the necessary part of the revenues of the |
| 158 | Transportation Corridor Preservation Revolving Loan Fund to the payment of principal of and |
| 159 | interest on the [revenue] bonds or other obligations. |
| 160 | (9) (a) The department may not apply for monies under this section [for a] unless the |
| 161 | highway authority [that does not have] has an access management policy or ordinance in effect |
| 162 | that meets the requirements under Subsection (9)(b). |
| 163 | (b) The access management policy or ordinance shall: |
| 164 | (i) be for the purpose of balancing the need for reasonable access to land uses with the |
| 165 | need to preserve the smooth flow of traffic on the highway system in terms of safety, capacity, |
| 166 | and speed; and |
| 167 | (ii) include provisions: |
| 168 | (A) limiting the number of conflict points at driveway locations; |
| 169 | (B) separating conflict areas; |
| 170 | (C) reducing the interference of through traffic; |
| 171 | (D) spacing at-grade signalized intersections; and |
| 172 | (E) providing for adequate on-site circulation and storage. |
| 173 | (c) The department shall develop a model access management policy or ordinance that |
| 174 | meets the requirements of this Subsection (9) for the benefit of a county or municipality under |
| 175 | this section. |
| 176 | (10) (a) In accordance with Title 63, Chapter 46a, Utah Administrative Rulemaking |
| 177 | Act, the commission shall make rules establishing a corridor preservation advisory council. |
| 178 | (b) The corridor preservation advisory council shall: |
| 179 | (i) assist with and help coordinate the corridor preservation efforts of the department |
| 180 | and local governments; |

| 181 | (ii) provide recommendations and priorities concerning corridor preservation and the |
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| 182 | use of fund monies to the department and to the commission; and |
| 183 | (iii) include members designated by each metropolitan planning organization in the |
| 184 | state to represent local governments that are involved with corridor preservation through |
| 185 | official maps and planning. |
| 186 | Section 3. Section 72-2-117.5 is enacted to read: |
| 187 | 72-2-117.5. Local Transportation Corridor Preservation Fund Distribution |
| 188 | Rulemaking. |
| 189 | (1) As used in this section: |
| 190 | (a) "council of governments" means a decision-making body in each county composed |
| 191 | of the county governing body and the mayors of each municipality in the county; and |
| 192 | (b) "metropolitan planning organization" has the same meaning as defined in Section |
| 193 | <u>72-1-208.5.</u> |
| 194 | (2) There is created the Local Transportation Corridor Preservation Fund within the |
| 195 | Transportation Fund. |
| 196 | (3) The fund shall be funded from the following sources: |
| 197 | (a) a local option transportation corridor preservation fee imposed under Section |
| 198 | <u>41-1a-1222;</u> |
| 199 | (b) appropriations made to the fund by the Legislature; |
| 200 | (c) contributions from other public and private sources for deposit into the fund; |
| 201 | (d) interest earnings on cash balances; |
| 202 | (e) all monies collected from rents and sales of real property acquired with fund |
| 203 | monies; and |
| 204 | (f) proceeds from general obligation bonds, revenue bonds, or other obligations issued |
| 205 | as authorized by Title 63B, Bonds. |
| 206 | (4) (a) All monies appropriated to the Local Transportation Corridor Preservation Fund |
| 207 | are nonlapsing. |
| 208 | (b) The Tax Commission shall provide the department with sufficient data for the |
| 209 | department to allocate the revenues provided under Subsection (3)(a) to each county imposing |
| 210 | a local option transportation corridor preservation fee under Section 41-1a-1222. |
| 211 | (c) The monies allocated under Subsection (4)(b): |

| 212 | (i) shall be used for the purposes provided in this section for each county; and |
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| 213 | (ii) are allocated to each county as provided in this section: |
| 214 | (A) with the condition that the state will not be charged for any asset purchased with |
| 215 | the monies allocated under Subsection (4)(b); and |
| 216 | (B) are considered a local matching contribution for the purposes described under |
| 217 | Section 72-2-123 if used on a state highway. |
| 218 | (d) Administrative costs of the department to implement this section shall be paid from |
| 219 | the fund. |
| 220 | (5) (a) The department shall authorize the expenditure of fund monies to allow a |
| 221 | highway authority to acquire real property or any interests in real property for state, county, and |
| 222 | municipal transportation corridors subject to: |
| 223 | (i) monies available in the fund to each county under Subsection (4)(b); and |
| 224 | (ii) the provisions of this section. |
| 225 | (b) Fund monies may be used to pay interest on debts incurred in accordance with this |
| 226 | section. |
| 227 | (c) (i) (A) Fund monies may be used to pay maintenance costs of properties acquired |
| 228 | under this section but limited to a total of 5% of the purchase price of the property. |
| 229 | (B) Any additional maintenance cost shall be paid from funds other than under this |
| 230 | section. |
| 231 | (C) Revenue generated by any property acquired under this section is excluded from |
| 232 | the limitations under this Subsection (5)(c)(i). |
| 233 | (ii) Fund monies may be used to pay direct costs of acquisition of properties acquired |
| 234 | under this section. |
| 235 | (d) Fund monies allocated under Subsection (4)(b) may be used by a county highway |
| 236 | authority for countywide transportation planning if: |
| 237 | (i) the county is not included in a metropolitan planning organization; |
| 238 | (ii) the transportation planning is part of the county's continuing, cooperative, and |
| 239 | comprehensive process for transportation planning, corridor preservation, right-of-way |
| 240 | acquisition, and project programming; |
| 241 | (iii) no more than four years allocation every 20 years to each county is used for |
| 242 | transportation planning under this Subsection (5)(d); and |

| 243 | (iv) the county otherwise qualifies to use the fund monies as provided under this |
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| 244 | section. |
| 245 | (e) (i) Fund monies allocated under Subsection (4)(b) may be used by a county |
| 246 | highway authority for transportation corridor planning that is part of the corridor elements of an |
| 247 | ongoing work program of transportation projects. |
| 248 | (ii) The transportation corridor planning under Subsection (5)(e)(i) shall be under the |
| 249 | direction of: |
| 250 | (A) the metropolitan planning organization if the county is within the boundaries of a |
| 251 | metropolitan planning organization; or |
| 252 | (B) the department if the county is not within the boundaries of a metropolitan |
| 253 | planning organization. |
| 254 | (6) (a) (i) The Local Transportation Corridor Preservation Fund shall be used to |
| 255 | preserve transportation corridors, promote long-term statewide transportation planning, save on |
| 256 | acquisition costs, and promote the best interests of the state in a manner which minimizes |
| 257 | impact on prime agricultural land. |
| 258 | (ii) The Local Transportation Corridor Preservation Fund may not be used for a |
| 259 | transportation corridor that is primarily a recreational trail as defined under Section |
| 260 | <u>63-11a-101.</u> |
| 261 | (b) (i) The department shall develop and implement a program to educate highway |
| 262 | authorities on the objectives, application process, use, and responsibilities of the Local |
| 263 | Transportation Corridor Preservation Fund as provided under this section to promote the most |
| 264 | efficient and effective use of fund monies including priority use on designated high priority |
| 265 | corridor preservation projects. |
| 266 | (ii) The department shall develop a model transportation corridor property acquisition |
| 267 | policy or ordinance that meets federal requirements for the benefit of a highway authority to |
| 268 | acquire real property or any interests in real property under this section. |
| 269 | (c) The department shall authorize the expenditure of fund monies after determining |
| 270 | that the expenditure is being made in accordance with this section from applications that are: |
| 271 | (i) made by a highway authority; and |
| 272 | (ii) endorsed by the council of governments; |
| 273 | (7) (a) (i) A council of governments may establish a council of governments |

| 214 | endorsement process which includes prioritization and application procedures for use of the |
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| 275 | monies allocated to each county under this section. |
| 276 | (ii) The endorsement process under Subsection (7)(a)(i) may include review or |
| 277 | endorsement of the preservation project by the: |
| 278 | (A) metropolitan planning organization if the county is within the boundaries of a |
| 279 | metropolitan planning organization; or |
| 280 | (B) the department if the county is not within the boundaries of a metropolitan |
| 281 | planning organization. |
| 282 | (b) All fund monies shall be prioritized by each highway authority and council of |
| 283 | governments based on considerations, including: |
| 284 | (i) areas with rapidly expanding population; |
| 285 | (ii) the willingness of local governments to complete studies and impact statements |
| 286 | that meet department standards; |
| 287 | (iii) the preservation of corridors by the use of local planning and zoning processes; |
| 288 | (iv) the availability of other public and private matching funds for a project; |
| 289 | (v) the cost-effectiveness of the preservation projects; |
| 290 | (vi) long and short-term maintenance costs for property acquired; and |
| 291 | (viii) whether the transportation corridor is included as part of: |
| 292 | (A) the county and municipal master plan; and |
| 293 | (B) (I) the statewide long range plan; or |
| 294 | (II) the regional transportation plan of the area metropolitan planning organization if |
| 295 | one exists for the area. |
| 296 | (8) (a) Unless otherwise provided by written agreement with another highway |
| 297 | authority, the highway authority that holds the deed to the property is responsible for |
| 298 | maintenance of the property. |
| 299 | (b) The transfer of ownership for property acquired under this section from one |
| 300 | highway authority to another shall include a $\hat{S} \rightarrow \underline{recorded deed for the property and a} \leftarrow \hat{S}$ |
| | <u>written</u> |
| 300a | agreement between the highway |
| 301 | authorities. |
| 302 | (9) (a) The proceeds from any bonds or other obligations secured by revenues of the |
| 303 | Local Transportation Corridor Preservation Fund shall be used for the purposes authorized for |
| 304 | funds under this section. |

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| 305 | (b) The highway authority shall pledge the necessary part of the revenues of the Local |
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| 306 | Transportation Corridor Preservation Fund to the payment of principal and interest on the |
| 307 | bonds or other obligations. |
| 308 | (10) (a) A highway authority may not apply for monies under this section unless the |
| 309 | highway authority has: |
| 310 | (i) a transportation corridor property acquisition policy or ordinance in effect that |
| 311 | meets federal requirements for the acquisition of real property or any interests in real property |
| 312 | under this section; and |
| 313 | (ii) an access management policy or ordinance in effect that meets the requirements |
| 314 | under Subsection 72-2-117(9). |
| 315 | (b) The provisions of Subsection (10)(a)(i) do not apply if the highway authority has a |
| 316 | written agreement with the department for the acquisition of real property or any interests in |
| 317 | real property under this section. |
| 318 | Section 4. Effective date. |
| 319 | This bill takes effect on January 1, 2006. |